<u>Gull Industries, Inc. v. Hanna</u> Adv No 90-3388-S

<u>In re Hanna</u> Case No 390-33990-S11

4/7/92 DDS Unpublished

Gull sought an administrative claim for expenses incurred post petition to clean the water under it's property of petroleum that migrated from the debtor's property to Gull's neighboring property. The petroleum leaked from the tanks pre petition, but continued to migrate post petition. Gull contended that the trustee should have cleaned up the site in accordance with state law to prevent further migration. The trustee did not have adequate resources to clean up the site earlier, but did remove the gasoline tanks.

Gull was denied an administrative claim, and the trustee was ordered to clean up the estate property. The money spent by Gull did not reduce the amount the estate must pay to clean up it's property, so the expense was not necessary in preserving the estate. The migration of the petroleum was passive, and not within the scope of an administrative tort that is allowed priority under the code. The claim arose when the gasoline leaked from the tanks, so it is a pre petition unsecured claim to the extent provable.

P92-9(8)

U.S. BANKRUPTCY COURT DISTRICT OF OREGON FILED

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AO 72 (Rev.8/82) UNITED STATES BANKRUPTCY COURT

FOR THE DISTRICT OF OREGON

In Re: Bankruptcy Case No. 390-33990-S11 DANIEL C. HANNA, Adversary Proceeding No. Debtor, 90-3388-S GULL INDUSTRIES, INC., a FINDINGS OF FACT AND Washington corporation, and) CONCLUSIONS OF LAW BP OIL COMPANY, an Ohio DENYING ADMINISTRATIVE corporation, PRIORITY, SCHEDULING FURTHER PROCEEDINGS Plaintiff, v. DANIEL C. HANNA, Defendant.

Gull Industries and BP Oil Co. ("Gull" and "BP")

filed a complaint which, among other things, sought an

injunction and the allowance of an administrative expense for

their costs in removing petroleum contamination from the

groundwater under their land. Both the debtor and Gull

operated filling stations on adjoining land in Gresham,

Oregon. Both stations are now closed. Although the

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petroleum spill occurred on the debtor's land over a period of time prior to the chapter 11 petition, Gull asserted that it should be allowed an administrative expense for the postpetition cleaning of subsurface groundwater under its land because of continued migration of petroleum in the Hanna soil to the Gull site. There is no claim that the debtor or trustee added any significant new contamination to the Hanna land postpetition. Rather, plaintiffs argued that Hanna's chapter 11 trustee should have taken whatever measures were necessary to stop the petroleum from further polluting the groundwater.

Plaintiffs should be denied an administrative expense. The trustee of the reorganization trust should be ordered to continue the cleanup of the Hanna site in accordance with the requirements of Oregon regulatory authorities. The claim of Gull and BP should be allowed as an unsecured general claim subject to such further determinations as might be necessary in the claims process. My reasons follow.

Daniel Hanna ("Hanna") filed a chapter 11 proceeding on July 27, 1990, which filing eventually led to confirmation of a plan of reorganization over a year later. Hanna scheduled debts of over \$43,000,000. On July 30, 1990, the court appointed John Mitchell, Inc. ("Mitchell") as the chapter 11 trustee. On August 24, 1990, Gull and BP filed the present action. Before Hanna filed chapter 11, Gull sold PAGE 2 - FINDINGS OF FACT AND CONCLUSIONS OF LAW

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its land to BP and cleaned it up to meet environmental standards imposed by the contract. Gull asserted and proved at trial that contaminated subsurface water continued to migrate to its land from the polluted Hanna land. As a consequence, both Gull and BP asserted that their site failed to meet environmental standards imposed by the sale contract and by law. In other respects, plaintiffs have not shown special harm beyond that shared in common with the public, which is required to recover for a claim of private nuisance.

Before and after Hanna filed chapter 11, the Oregon Department of Environmental Quality unsuccessfully requested a site assessment from Hanna, and plaintiffs' counsel unsuccessfully demanded that Hanna remedy the contamination. By the end of October of 1990 Mitchell ceased operating the filling station and emptied the tanks. Pursuant to a stipulated order in December of 1990, the trustee agreed to stop storing gasoline on the site and to complete initial abatement measures and site studies required by Oregon administrative regulations. To avoid the expense of further testing of the tanks and lines, which under existing regulations had to be replaced anyway, Mitchell removed the tanks by mid-April of 1991 but did not comply with the abatement and site study features of the December 1990 order. The ground under the tanks was seriously contaminated by gasoline.

Prior to Hanna's filing, plaintiffs installed at PAGE 3 - FINDINGS OF FACT AND CONCLUSIONS OF LAW

least three large diameter ground water recovery wells on their land. After the filing, they purchased, installed and operated an air stripper to clean the subsurface water on their land and incurred other related costs during the administrative period. Plaintiffs' administrative priority claim totalled about \$114,000. Plaintiffs' work did not significantly contribute to any reduction of contamination on Hanna's land.

At trial, Mitchell testified that he did not have any money to finance a cleanup of the Hanna site during the administrative period. He closed the operation to prevent further contamination but could not divert money from other sources without violating either the cash collateral order with the Canadian Imperial Bank of Commerce or security agreements with other secured creditors. He contended that he acted as fast and as reasonably as he could under the circumstances. He recognizes the estate's cleanup obligation and is proceeding at this time to comply with regulatory requirements. His testimony was not controverted.

At a pretrial conference early in the case on October 22, 1990, a suggestion was made that plaintiffs be authorized to clean up the Hanna site in return for a lien. By that time, it appeared that plaintiffs had probably already incurred a major portion of the cost they now seek to recover and the I.R.S. claimed a lien on this and other property. In any event, testimony of plaintiffs' project manager strongly PAGE 4 - FINDINGS OF FACT AND CONCLUSIONS OF LAW

suggests that if Hanna's remediation costs approximated Gull's remediation costs, it might have been cheaper to clean up the Hanna site than to bear the cost of cleaning the groundwater under plaintiffs' land. This question cannot be answered until Mitchell completes the cleanup of the land. Mitchell believes that the land is worth more than the cost of cleanup.

Plaintiffs did not prove that they reduced the amount the estate or its successors must pay to clean up the Hanna property. The claim is not entitled to administrative status under § 503(b), because plaintiffs' actions and expenses were not necessary in preserving the estate. <u>Burlington Northern Railroad Co. v. Dant & Russell, Inc.</u>, (In re Dant & Russell, Inc.), 853 F.2d 700, 706 (9th Cir. 1988).

The petroleum leaks on the Hanna property occurred prepetition. The trustee acted reasonably under the circumstances, and the estate should not be saddled with an administrative expense for damages to a neighbor based on inaction due to lack of money. The trustee's failure to stop the prepetition petroleum spills from migrating was passive and does not fall within the scope of liability entitled to priority as an administrative tort under Reading Co. v.

Brown, 391 U.S. 471, 88 S. Ct. 1759, 20 L.Ed. 2d 751 (1968). The trustee's inaction was not reckless or negligent, nor was there any showing that he engaged in the abnormally dangerous activities required to show that there was an administrative PAGE 5 - FINDINGS OF FACT AND CONCLUSIONS OF LAW

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trespass. <u>See</u>, <u>Restatement</u>, <u>Second</u>, <u>Torts</u> § 165.

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For bankruptcy purposes, the time at which a claim arises depends on the debtor's conduct and not on the subsequent chain of events leading to damage. In re Jensen, 127 Bankr. 27, 32 (Bankr. 9th Cir. 1991). Congress alone fixes priorities. The State of Oregon cannot create an administrative priority for bankruptcy purposes by enacting a statute that imposes strict liability for the claims of a neighbor arising from prepetition conduct of the debtor. Dant & Russell, 853 F.2d at 709. Similarly, the laws of physics do not transform prepetition conduct of the debtor into a postpetition liability for damages without something more than a showing that the trustee was passive. failure to clean up the property on the neighbor's timetable also does not transform the prepetition claim into an administrative liability to third parties as a failure to comply with state law under 28 U.S.C. § 959 as interpreted in Cal. State Board of Equalization v. Sierra Summit, 490 U.S. 844, 109 S. Ct. 2228, 104 L.Ed. 2d 910 (1989).

The reorganized debtor which now owns the property must comply with state law and clean up the property. 28 U.S.C. § 959. Had the plaintiffs incurred costs which cleaned the estate property, they would have been entitled to an administrative expense for preserving property of the estate. The damages they seek did little, if anything, to reduce the expense of cleaning up the Hanna property. It is PAGE 6 - FINDINGS OF FACT AND CONCLUSIONS OF LAW

questionable how plaintiffs would be harmed more than anyone else in Gresham if the petroleum on the Hanna site continued to drip into the groundwater. The sale agreement between the plaintiffs cannot be bootstrapped into justifying damages. Plaintiffs did not have a well that was fouled by the petroleum, or use the groundwater for any other purpose. Plaintiffs' actions did not stop the source of the contamination, and their expenses should not compete with the limited funds available to actually clean the Hanna property. It would indeed be bizarre if such damages could threaten the financial ability of the trustee to satisfy his duty to the public to clean up the property.

The record is not adequate to make a final ruling on the amount of the unsecured claim. The trustee's original counsel was only seeking a ruling on the priority of the claim. During trial, the trustee's replacement counsel began interjecting issues regarding the validity of the claim. a result, the briefing and argument on the liability issues was fragmented and incomplete. After reviewing the authority cited, it seems that CERCLA does not provide a basis for plaintiffs' claims because petroleum is excepted from the definition of a hazardous substance. 42 U.S.C. § 9601(14). Plaintiffs do appear to have a general claim for damages against the estate under O.R.S. 465.255 and 466.825 and probably under the Oregon law of trespass as it is now developing. However, I am not able to rule on the amount PAGE 7 - FINDINGS OF FACT AND CONCLUSIONS OF LAW

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recoverable under those theories or the defenses available on the present record.

Plaintiffs are not entitled to administrative priority for their claim. The amount of their claim is left for the claims process. If plaintiffs wish to amend their proof of claim, they should do so within twenty days of the entry of the judgment in this case. The trustee must file any objection to the amended claim or to claim number 501 within forty days of the entry of the judgment. The trustee or his successor should proceed with the cleanup of the Hanna property immediately.

A final judgment will be entered after the amount of the claim has been determined.

DATED this ______day of April, 1992.

DONAL D. SULLIVAN Bankruptcy Judge

cc: Ronald T. Adams
John C. Cahalan
John Mitchell
Leon Simson

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